111TH CONGRESS 2D SESSION

S. 3302

To amend title 49, United States Code, to establish new automobile safety standards, make better motor vehicle safety information available to the National Highway Traffic Safety Administration and the public, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 4, 2010

Mr. ROCKEFELLER (for himself, Mr. PRYOR, Mrs. BOXER, Ms. CANTWELL, Mr. LAUTENBERG, Ms. KLOBUCHAR, Mr. BEGICH, and Mr. UDALL of New Mexico) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To amend title 49, United States Code, to establish new automobile safety standards, make better motor vehicle safety information available to the National Highway Traffic Safety Administration and the public, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Motor Vehicle Safety Act of 2010".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.

TITLE I—VEHICLE ELECTRONICS AND SAFETY STANDARDS

- Sec. 101. NHTSA electronics, software, and engineering expertise.
- Sec. 102. Vehicle stopping distance and brake override standard.
- Sec. 103. Pedal placement standard.
- Sec. 104. Electronic systems performance standard.
- Sec. 105. Keyless ignition systems standard.
- Sec. 106. Transmission configuration standard.
- Sec. 107. Vehicle event data recorders.

TITLE II—ENHANCED SAFETY AUTHORITIES

- Sec. 201. Civil penalties.
- Sec. 202. Imminent hazard authority.

TITLE III—TRANSPARENCY AND ACCOUNTABILITY

- Sec. 301. Public availability of early warning data.
- Sec. 302. Improved NHTSA vehicle safety database.
- Sec. 303. Consumer notice of software updates and other communications with dealers.
- Sec. 304. Promotion of vehicle defect reporting.
- Sec. 305. NHTSA hotline for manufacturer, dealer, and mechanic personnel.
- Sec. 306. Whistleblower protections for motor vehicle manufacturer, part supplier, and dealership employees.
- Sec. 307. Corporate responsibility for NHTSA reports.
- Sec. 308. Anti-revolving door.
- Sec. 309. Deadlines for rulemaking.

TITLE IV—FUNDING

Sec. 401. Authorization of appropriations.

3 SEC. 2. DEFINITIONS.

- 4 In this Act:
- 5 (1) Passenger vehicle.—The term "pas-
- 6 senger vehicle" means a motor vehicle (as defined in
- 7 section 30102(a)(6) of title 49, United States Code),
- 8 other than a motorcycle or trailer, that is rated at
- 9 less than 10,000 pounds gross vehicular weight.

1	(2) Secretary.—The term "Secretary" means
2	the Secretary of Transportation, acting through the
3	Administrator of the National Highway Traffic Safe-
4	ty Administration.
5	TITLE I—VEHICLE ELEC-
6	TRONICS AND SAFETY STAND-
7	ARDS
8	SEC. 101. NHTSA ELECTRONICS, SOFTWARE, AND ENGI-
9	NEERING EXPERTISE.
10	(a) Center for Vehicle Electronics, Vehicle
11	SOFTWARE, AND EMERGING TECHNOLOGIES.—The Sec-
12	retary shall establish, within the National Highway Traffic
13	Safety Administration, a Center for Vehicle Electronics,
14	Vehicle Software, and Emerging Technologies to build, in-
15	tegrate, and aggregate the agency's expertise in vehicle
16	electronics and other new and emerging technologies. The
17	center shall coordinate with all components of the agency
18	responsible for vehicle safety, including research and de-
19	velopment, rulemaking, and defects investigation.
20	(b) Honors Recruitment Program.—The Sec-
21	retary shall establish, within the National Highway Traffic
22	Safety Administration, an honors program for engineering
23	students, computer science students, and other students
24	interested in vehicle safety that will enable them to train
25	with engineers and other safety officials for a career in

1	vehicle safety. The Secretary is authorized to provide a
2	stipend to students during their participation in the pro-
3	gram.
4	SEC. 102. VEHICLE STOPPING DISTANCE AND BRAKE OVER
5	RIDE STANDARD.
6	(a) Unintended Acceleration.—The Secretary
7	shall initiate a rulemaking proceeding to prescribe a Fed-
8	eral motor vehicle safety standard that would prevent un-
9	intended acceleration in passenger vehicles. The stand-
10	ard—
11	(1) shall require manufacturers of passenger ve-
12	hicles to equip the vehicles with a technology or
13	mechanism that enables a driver to bring a vehicle
14	safely to a full stop within a specified distance, to
15	be determined by the Secretary according to the
16	speed, size, and weight of the vehicle, by normal
17	braking pressure even if the vehicle is operating si-
18	multaneously at open throttle;
19	(2) may permit compliance through a smart
20	pedal system that requires brake pedal input, after
21	a period of time, to override the input signal from
22	the accelerator pedal and other functions, in order to
23	safely control the vehicle;
24	(3) shall require that redundant circuits or

other mechanisms be built into accelerator control

- 1 systems, including systems controlled by electronic
- 2 throttle, to maintain vehicle control in the event of
- failure of the primary circuit or mechanism; and
- 4 (4) may permit vehicles to incorporate a means
- 5 by which the driver would be able to temporarily dis-
- 6 engage the function required under paragraph (1) to
- 7 facilitate operations, such as maneuvering trailers,
- 8 that may require the simultaneous operation of
- 9 brake and accelerator.
- 10 (b) Deadline.—The Secretary shall issue a final
- 11 rule under subsection (a) within 1 year after the date of
- 12 enactment of this Act.
- 13 (c) Lead-Time.—The standard prescribed under
- 14 subsection (a) shall provide not more than 2 model years
- 15 of regulatory lead-time.
- 16 SEC. 103. PEDAL PLACEMENT STANDARD.
- 17 (a) IN GENERAL.—The Secretary shall initiate a
- 18 rulemaking proceeding to prescribe a Federal motor vehi-
- 19 cle safety standard that would prevent potential obstruc-
- 20 tion of pedal movement in passenger vehicles by estab-
- 21 lishing minimum clearances for passenger vehicle foot ped-
- 22 als with respect to other pedals, the vehicle floor (including
- 23 aftermarket floor coverings), and any other potential ob-
- 24 struction to pedal movement, taking into account various
- 25 pedal mounting configurations.

- 1 (b) Deadline.—The Secretary shall issue a final
- 2 rule under subsection (a) within 2 years after the date
- 3 of enactment of this Act.
- 4 (c) COMBINED RULEMAKING.—If appropriate, the
- 5 Secretary may combine the rulemaking proceeding re-
- 6 quired by subsection (a) with the rulemaking proceeding
- 7 required by section 102.
- 8 (d) Lead-Time.—The standard prescribed under
- 9 subsection (a) shall provide not more than 2 model years
- 10 of regulatory lead-time.
- 11 SEC. 104. ELECTRONIC SYSTEMS PERFORMANCE STAND-
- 12 **ARD.**
- 13 (a) In General.—The Secretary shall initiate a
- 14 rulemaking proceeding to require electronic systems in
- 15 passenger vehicles to meet minimum performance stand-
- 16 ards. Such a rule may include requirements for electronic
- 17 components, the interaction of those electronic compo-
- 18 nents, or the effect of surrounding environments on those
- 19 electronic systems.
- 20 (b) Deadline.—The Secretary shall issue a final
- 21 rule under subsection (a) within 3 years after the date
- 22 of enactment of this Act.
- 23 (c) Lead-Time.—The standard prescribed under
- 24 subsection (a) shall provide not more than 2 model years
- 25 of regulatory lead-time.

1 SEC. 105. KEYLESS IGNITION SYSTEMS STANDARD.

- 2 (a) In General.—The Secretary shall initiate a
- 3 rulemaking proceeding to prescribe a Federal motor vehi-
- 4 cle safety standard for passenger vehicles with keyless or
- 5 push-button ignition systems, to establish—
- 6 (1) the means by which a driver who may be
- 7 unfamiliar with the vehicle uses the ignition system
- 8 to safely bring a vehicle under control during an
- 9 emergency situation; and
- 10 (2) the appropriate labeling, size, and location
- of the controls for such systems.
- 12 (b) DEADLINE.—The Secretary shall issue a final
- 13 rule under subsection (a) within 1 year after the date of
- 14 enactment of this Act.
- 15 (c) Lead-Time.—The standard prescribed under
- 16 subsection (a) shall provide not more than 2 model years
- 17 of regulatory lead-time.

18 SEC. 106. TRANSMISSION CONFIGURATION STANDARD.

- 19 (a) In General.—The Secretary shall initiate a
- 20 rulemaking proceeding to prescribe a Federal motor vehi-
- 21 cle safety standard for passenger vehicles requiring an in-
- 22 tuitive configuration and labeling of gear shifting controls
- 23 for drivers, including drivers unfamiliar with the vehicle,
- 24 and that makes the neutral position conspicuous.

- 1 (b) Deadline.—The Secretary shall issue a final
- 2 rule under subsection (a) within 1 year after the date of
- 3 enactment of this Act.
- 4 (c) Lead-Time.—The standard prescribed under
- 5 subsection (a) shall provide not more than 1 model year
- 6 of regulatory lead-time.

7 SEC. 107. VEHICLE EVENT DATA RECORDERS.

- 8 (a) Mandatory Event Data Recorders.—Not
- 9 later than 60 days after the date of enactment of this Act,
- 10 the Secretary shall require that all passenger vehicles be
- 11 equipped with an event data recorder that meets the re-
- 12 quirements for such recorders established in part 563 of
- 13 title 49, Code of Federal Regulations. The Secretary shall
- 14 require compliance with such requirement for all pas-
- 15 senger vehicles manufactured in the first model year that
- 16 is 2 years after the date of enactment of this Act.
- 17 (b) Revised Requirements for Event Data Re-
- 18 CORDERS.—The Secretary shall initiate a rulemaking pro-
- 19 ceeding requiring that the event data recorders required
- 20 to be installed in passenger vehicles pursuant to subsection
- 21 (a)—
- 22 (1) be temperature, water, crash, and tamper
- 23 resistant; and

1 (2) continuously record vehicle operational data 2 that can be accessed for retrieval and analysis in ac-3 cordance with subsections (c) and (d).

(c) Specifications.—The rule—

- (1) shall require such recorders to record, for a reasonable time before, during, and after a crash or airbag deployment, information that includes engine performance, steering, braking, acceleration, vehicle speed, seat belt use, and airbag deployment level, deactivation status, deployment time, and deployment stage, and may require such recorders to record other data, such as data related to vehicle rollovers, as the Secretary considers appropriate;
- (2) shall require such recorders to record data for at least 60 seconds prior to, and 15 seconds after, a crash or airbag deployment;
- (3) may require such recorders to capture certain events such as rapid deceleration, full-throttle acceleration lasting more than 15 seconds, and full braking lasting more than 10 seconds, even if there is not a crash or airbag deployment;
- (4) may not require information recorded or transmitted by such data recorders to include the vehicle's location;

- (5) shall require that data stored on such recorders be accessible, regardless of vehicle manufacturer or model, with commercially available equipment; and
 - (6) shall specify data format requirements and other requirements, and shall require an interoperable data access port to facilitate universal accessibility and analysis.

(d) Limitations on Information Retrieval.—

- (1) OWNERSHIP OF DATA.—The rule issued under subsection (b) shall provide that any data in a data recorder required under the rule is the property of the owner or lessee of the motor vehicle in which the data recorder is installed.
- (2) Privacy.—The rule issued under subsection (b) shall provide that information recorded or transmitted by such a data recorder may not be retrieved by a person other than the owner or lessee of the motor vehicle in which the recorder is installed unless—
- (A) a court authorizes retrieval of the information in furtherance of a legal proceeding;
- 23 (B) the owner or lessee consents to the re-24 trieval of the information for any purpose, in-

- cluding the purpose of diagnosing, servicing, or repairing the motor vehicle; or
- (C) the information is retrieved by a Government motor vehicle safety agency for the
 purpose of improving motor vehicle safety if the
 personally identifiable information of the owner,
 lessee, or driver of the vehicle and the vehicle
 identification number is not disclosed in connection with the retrieved information.
- 10 (e) DISCLOSURE OF EXISTENCE AND PURPOSE OF
 11 EVENT DATA RECORDER.—The rule issued under sub12 section (b) shall provide that any owner's manual or simi13 lar documentation provided to the first purchaser of a pas14 senger vehicle for purposes other than resale shall disclose
 15 that the vehicle is equipped with such a data recorder and
 16 explain the purpose of the recorder.
- (f) Access to Event Data Recorders in Defect
 Investigations.—Section 30166(c)(3)(C) of title 49,
 United States Code, is amended by inserting ", including
 any electronic data contained within the vehicle's diagnostic system or event data recorder" after "equipment".

 (g) Deadline for Rulemaking.—The Secretary

shall issue a final rule under subsection (b) not later than

1	(h) LEAD-TIME.—The rule issued under subsection
2	(b) shall take effect beginning with passenger vehicles
3	manufactured in the first model year that is 2 years after
4	the date on which a final rule is issued under this section.
5	TITLE II—ENHANCED SAFETY
6	AUTHORITIES
7	SEC. 201. CIVIL PENALTIES.
8	Section 30165 of title 49, United States Code, is
9	amended—
10	(1) in subsection $(a)(1)$ —
11	(A) in the first sentence by striking
12	"\$5,000" and inserting "\$25,000"; and
13	(B) by striking the third sentence; and
14	(2) in subsection (a)(3)—
15	(A) in the second sentence by striking
16	"\$5,000" and inserting "\$25,000"; and
17	(B) by striking the third sentence.
18	SEC. 202. IMMINENT HAZARD AUTHORITY.
19	(a) In General.—Section 30118(b) of title 49,
20	United States Code, is amended by adding at the end the
21	following:
22	"(3) Imminent hazards.—
23	"(A) Orders.—Notwithstanding the pro-
24	cedures set forth in paragraphs (1) and (2), if
25	the Secretary decides that a motor vehicle or an

1	item of motor vehicle replacement equipment is
2	not compliant with a motor vehicle safety
3	standard or contains a defect related to motor
4	vehicle safety and presents an imminent hazard
5	to public safety that may result in death or se-
6	rious bodily harm, the Secretary—
7	"(i) shall notify the manufacturer of
8	the motor vehicle or replacement equip-
9	ment of the decision that the vehicle or
10	equipment poses an imminent safety haz-
11	ard to the public and the basis for that de-
12	cision;
13	"(ii) may order the manufacturer and
14	any person having a legal relationship with
15	the manufacturer, including dealers and
16	distributors, to stop any further produc-
17	tion, sale, offer for sale, lease, offer for
18	lease, distribution, the introduction or de-
19	livery for introduction in interstate com-
20	merce, or importation into the United
21	States of that motor vehicle or item of re-
22	placement equipment; and
23	"(iii) may order the manufacturer and
24	any person having a legal relationship with

the manufacturer, including dealers and

1	distributors, to notify purchasers of the ve-
2	hicle or item of replacement equipment of
3	the Secretary's decision that the vehicle or
4	the item of replacement equipment poses
5	an imminent safety hazard and provide the
6	purchaser of such vehicle or item of re-
7	placement equipment with information ex-
8	plaining the safety risk and actions the
9	purchasers can take to reduce that risk.".
10	(b) Judicial Review of Recall Orders.—Section
11	30161 of title 49, United States Code, is amended—
12	(1) in subsection (a)—
13	(A) by striking "A person" and inserting
14	"(1) A person"; and
15	(B) by adding at the end the following:
16	"(2) A person adversely affected by an order issued
17	under section 30118 may apply for review of the order
18	by filing a petition for review in court of appeals of the
19	United States for the circuit in which the person resides
20	or has its principal place of business or the United States
21	Court of Appeals for the District of Columbia Circuit. The
22	petition must be filed not later than 59 days after the
23	order is issued."; and
24	(2) by adding at the end the following:

1	"(f) Availability of Review.—An action of the
2	Secretary with respect to which review could have been
3	obtained under subsection (a)(2) shall not be subject to
4	judicial review in a civil action for enforcement.".
5	TITLE III—TRANSPARENCY AND
6	ACCOUNTABILITY
7	SEC. 301. PUBLIC AVAILABILITY OF EARLY WARNING DATA.
8	(a) In General.—Section 30166(m) of title 49,
9	United States Code, is amended by—
10	(1) in paragraph (3)(A) by striking clause (ii)
11	and inserting the following:
12	"(ii) customer satisfaction campaigns,
13	customer advisories, recalls, consumer
14	complaints, warranty claims, field reports,
15	dealer communications, or other informa-
16	tion involving the repair or replacement of,
17	or software upgrades for, motor vehicles or
18	motor vehicle equipment."; and
19	(2) in paragraph (4), by striking subparagraph
20	(C) and inserting the following:
21	"(C) DISCLOSURE.—The information pro-
22	vided to the Secretary pursuant to this sub-
23	section shall be disclosed publicly unless exempt
24	from disclosure under section 552(b) of title
25	5 ''

- 1 (b) REGULATIONS.—Not later than 2 years after the
- 2 date of enactment of this Act, the Secretary shall issue
- 3 regulations establishing categories of information provided
- 4 to the Secretary pursuant to this subsection that must be
- 5 made available to the public. The Secretary may also es-
- 6 tablish categories of information that may be withheld
- 7 from public disclosure under paragraphs (4) and (6) of
- 8 section 552(b) of title 5, United States Code.
- 9 (c) Consultation.—In conducting the rulemaking
- 10 required under subsection (a), the Secretary shall consult
- 11 with the Director of the Office of Government Information
- 12 Services within the National Archives and the Director of
- 13 the Office of Information Policy of the Department of Jus-
- 14 tice.
- 15 (d) Presumption and Limitation.—The Secretary
- 16 shall issue the regulations with a presumption in favor of
- 17 maximum public availability of information. The following
- 18 types of information shall not be eligible for protection
- 19 under section 552(b) of title 5, United States Code, and
- 20 shall not be withheld from public disclosure:
- 21 (1) Production information regarding passenger
- vehicles, information on incidents involving death or
- 23 injury, and numbers of property damage claims.
- 24 (2) Aggregated numbers of consumer com-
- plaints.

- 17 1 (e) Nullification of Prior Regulations.—Be-2 ginning 2 years after the date of the enactment of this 3 Act, the regulations establishing early warning reporting 4 class determinations in Appendix C of section 512 of title 49, Code of Federal Regulations, shall have no force or 6 effect. SEC. 302. IMPROVED NHTSA VEHICLE SAFETY DATABASE. 8 (a) IN GENERAL.—Not later than 2 years after the date of the enactment of this Act, the Secretary shall im-10 prove public accessibility to information on the National Highway Traffic Safety Administration's publicly acces-11 12 sible vehicle safety databases by— 13 (1) improving organization and functionality, including design features such as dropdown menus, 14 15 and allowing for data to be searched, aggregated,
- 17 (2) providing greater consistency in presen-18 tation of vehicle safety issues; and

and downloaded;

- 19 (3) improving searchability about specific vehi-20 cles and issues through standardization of commonly 21 used search terms.
- 22 (b) Vehicle Recall Information.—The Secretary 23 shall require that motor vehicle recall information be made available to consumers on the Internet, searchable by vehicle identification number in a format that preserves con-

- 1 sumer privacy. The Secretary may initiate a rulemaking
- 2 proceeding to require that such information be available
- 3 on manufacturer Web sites or through other reasonable
- 4 means.

5 SEC. 303. CONSUMER NOTICE OF SOFTWARE UPDATES AND

6 OTHER COMMUNICATIONS WITH DEALERS.

- 7 (a) Internet Accessibility.—Section 30166(f) of
- 8 title 49, United States Code, is amended—
- 9 (1) by inserting ", and make available on a
- publicly accessible Internet website," after "Sec-
- 11 retary of Transportation"; and
- 12 (2) by adding at the end the following: "Com-
- munications submitted to the Secretary and required
- to be published on a manufacturer's Internet website
- shall include all notices to dealerships of software
- upgrades and modifications recommended by a man-
- 17 ufacturer for all previously sold vehicles. Notice is
- required even if the software upgrade or modifica-
- tion is not related to a safety defect or noncompli-
- ance with a motor vehicle safety standard. The no-
- 21 tice shall include a plain language description of the
- purpose of the update and that description shall be
- prominently placed at the beginning of the notice.".

1 SEC. 304. PROMOTION OF VEHICLE DEFECT REPORTING.

- 2 Section 32302 of title 49, United States Code, is
- 3 amended by adding at the end the following:
- 4 "(d) Motor Vehicle Defect Reporting Infor-
- 5 MATION.—
- 6 "(1) Rulemaking required.—Within 1 year
- 7 after the date of enactment of the Motor Vehicle
- 8 Safety Act of 2010 the Secretary shall prescribe reg-
- 9 ulations that require passenger motor vehicle manu-
- facturers to affix, in the glove compartment or in
- another readily accessible location on the vehicle, a
- sticker, decal, or other device that provides, in sim-
- ple and understandable language, information about
- how to submit a safety-related motor vehicle defect
- 15 complaint with the National Highway Traffic Safety
- 16 Administration. The Secretary shall require the
- same information to be prominently printed on a
- separate page within the owner's manual. The infor-
- mation may not be placed on the label required by
- section 3 of the Automobile Information Disclosure
- 21 Act (15 U.S.C. 1232).
- 22 "(2) APPLICATION.—The requirements estab-
- lished under paragraph (1) shall apply to passenger
- 24 motor vehicles manufactured in model years begin-
- 25 ning more than 1 year after the date on which a
- final rule is published under that paragraph.".

1	SEC. 305. NHTSA HOTLINE FOR MANUFACTURER, DEALER,
2	AND MECHANIC PERSONNEL.
3	The Secretary shall—
4	(1) establish a means by which mechanics, pas-
5	senger vehicle dealership personnel, and passenger
6	vehicle manufacturer personnel may contact the Na-
7	tional Highway Traffic Safety Administration di-
8	rectly and confidentially regarding potential pas-
9	senger vehicle safety defects; and
10	(2) publicize the means for contacting the Na-
11	tional Highway Traffic Safety Administration in a
12	manner that targets mechanics, passenger vehicle
13	dealership personnel, and manufacturer personnel.
14	SEC. 306. WHISTLEBLOWER PROTECTIONS FOR MOTOR VE-
15	HICLE MANUFACTURER, PART SUPPLIER,
16	AND DEALERSHIP EMPLOYEES.
17	(a) In General.—Subchapter IV of chapter 301 of
18	title 49, United States Code, is amended by adding at the
19	end the following:
20	"§ 30171. Protection of employees providing motor ve-
21	hicle safety information
22	"(a) Discrimination Against Employees of
23	Manufacturers, Part Suppliers, and Dealer-
24	SHIPS.—No motor vehicle manufacturer, part supplier, or
25	dealership may discharge an employee or otherwise dis-
26	criminate against an employee with respect to compensa-

- 1 tion, terms, conditions, or privileges of employment be-
- 2 cause the employee (or any person acting pursuant to a
- 3 request of the employee)—
- 4 "(1) provided, caused to be provided, or is
- 5 about to provide (with any knowledge of the em-
- 6 ployer) or cause to be provided to the employer or
- 7 the Secretary information relating to any motor ve-
- 8 hicle defect or any violation or alleged violation of
- 9 any notification or reporting requirement of this
- 10 chapter;
- "(2) has filed, caused to be filed, or is about to
- file (with any knowledge of the employer) or cause
- to be filed a proceeding relating to any violation or
- alleged violation of any motor vehicle defect or any
- violation or alleged violation of any notification or
- reporting requirement of this chapter;
- 17 "(3) testified or is about to testify in such a
- 18 proceeding; or
- "(4) assisted or participated or is about to as-
- sist or participate in such a proceeding.
- 21 "(b) Complaint Procedure.—
- 22 "(1) FILING AND NOTIFICATION.—A person
- 23 who believes that he or she has been discharged or
- otherwise discriminated against by any person in
- violation of subsection (a) may, not later than 180

days after the date on which such violation occurs, file (or have any person file on his or her behalf) a complaint with the Secretary of Transportation alleging such discharge or discrimination. Upon receipt of such a complaint, the Secretary shall notify, in writing, the person named in the complaint of the filing of the complaint, of the allegations contained in the complaint, of the substance of evidence supporting the complaint, and of the opportunities that will be afforded to such person under paragraph (2).

"(2) Investigation; preliminary order.—

"(A) In General.—Not later than 60 days after the date of receipt of a complaint filed under paragraph (1) and after affording the person named in the complaint an opportunity to submit to the Secretary a written response to the complaint and an opportunity to meet with a representative of the Secretary to present statements from witnesses, the Secretary shall conduct an investigation and determine whether there is reasonable cause to believe that the complaint has merit and notify, in writing, the complainant and the person alleged to have committed a violation of subsection (a) of the Secretary's findings. If the Secretary

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concludes that there is a reasonable cause to believe that a violation of subsection (a) has occurred, the Secretary shall accompany the Secretary's findings with a preliminary order providing the relief prescribed by paragraph (3)(B). Not later than 30 days after the date of notification of findings under this paragraph, either the person alleged to have committed the violation or the complainant may file objections to the findings or preliminary order, or both, and request a hearing on the record. The filing of such objections shall not operate to stay any reinstatement remedy contained in the preliminary order. Such hearings shall be conducted expeditiously. If a hearing is not requested in such 30-day period, the preliminary order shall be deemed a final order that is not subject to judicial review.

"(B) REQUIREMENTS.—

"(i) REQUIRED SHOWING BY COM-PLAINANT.—The Secretary shall dismiss a complaint filed under this subsection and shall not conduct an investigation otherwise required under subparagraph (A) unless the complainant makes a prima facie showing that any behavior described in paragraphs (1) through (4) of subsection (a) was a contributing factor in the unfavorable personnel action alleged in the complaint.

"(ii) Showing by Employer.—Notwithstanding a finding by the Secretary
that the complainant has made the showing required under clause (i), no investigation otherwise required under subparagraph (A) shall be conducted if the employer demonstrates, by clear and convincing evidence, that the employer would
have taken the same unfavorable personnel
action in the absence of that behavior.

"(iii) Criteria for determination

By Secretary.—The Secretary may determine that a violation of subsection (a)

has occurred only if the complainant demonstrates that any behavior described in

paragraphs (1) through (4) of subsection

(a) was a contributing factor in the unfavorable personnel action alleged in the

complaint.

1 "(iv) Prohibition.—Relief may not
2 be ordered under subparagraph (A) if the
3 employer demonstrates by clear and con4 vincing evidence that the employer would
5 have taken the same unfavorable personnel
6 action in the absence of that behavior.

"(3) Final order.—

"(A) DEADLINE FOR ISSUANCE; SETTLE-MENT AGREEMENTS.—Not later than 120 days after the date of conclusion of a hearing under paragraph (2), the Secretary shall issue a final order providing the relief prescribed by this paragraph or denying the complaint. At any time before issuance of a final order, a proceeding under this subsection may be terminated on the basis of a settlement agreement entered into by the Secretary, the complainant, and the person alleged to have committed the violation.

"(B) Remedy.—If, in response to a complaint filed under paragraph (1), the Secretary determines that a violation of subsection (a) has occurred, the Secretary shall order the person who committed such violation—

1	"(i) to take affirmative action to
2	abate the violation;
3	"(ii) to reinstate the complainant to
4	his or her former position together with
5	the compensation (including back pay) and
6	restore the terms, conditions, and privi-
7	leges associated with his or her employ-
8	ment; and
9	"(iii) to provide compensatory dam-
10	ages to the complainant.
11	If such an order is issued under this paragraph,
12	the Secretary, at the request of the complain-
13	ant, shall assess against the person against
14	whom the order is issued a sum equal to the ag-
15	gregate amount of all costs and expenses (in-
16	cluding attorneys' and expert witness fees) rea-
17	sonably incurred, as determined by the Sec-
18	retary, by the complainant for, or in connection
19	with, the bringing the complaint upon which the
20	order was issued.
21	"(C) Frivolous complaints.—If the
22	Secretary finds that a complaint under para-
23	graph (1) is frivolous or has been brought in
24	bad faith, the Secretary may award to the pre-

vailing employer a reasonable attorney's fee not exceeding \$1,000.

"(4) REVIEW.—

"(A) APPEAL TO COURT OF APPEALS.—
Any person adversely affected or aggrieved by an order issued under paragraph (3) may obtain review of the order in the United States Court of Appeals for the circuit in which the violation, with respect to which the order was issued, allegedly occurred or the circuit in which the complainant resided on the date of such violation. The petition for review shall be filed not later than 60 days after the date of the issuance of the final order of the Secretary. Review shall conform to chapter 7 of title 5. The commencement of proceedings under this subparagraph shall not, unless ordered by the court, operate as a stay of the order.

"(B) LIMITATION ON COLLATERAL ATTACK.—An order of the Secretary with respect to which review could have been obtained under subparagraph (A) shall not be subject to judicial review in any criminal or other civil proceeding.

"(5) Enforcement of order by secretary.—Whenever any person has failed to comply with an order issued under paragraph (3), the Secretary may file a civil action in the United States district court for the district in which the violation was found to occur to enforce such order. In actions brought under this paragraph, the district courts shall have jurisdiction to grant all appropriate relief including, but not limited to, injunctive relief and compensatory damages.

"(6) Enforcement of order by parties.—

"(A) COMMENCEMENT OF ACTION.—A person on whose behalf an order was issued under paragraph (3) may commence a civil action against the person to whom such order was issued to require compliance with such order. The appropriate United States district court shall have jurisdiction, without regard to the amount in controversy or the citizenship of the parties, to enforce such order.

"(B) ATTORNEY FEES.—The court, in issuing any final order under this paragraph, may award costs of litigation (including reasonable attorney and expert witness fees) to any

- 1 party whenever the court determines such
- 2 award is appropriate.
- 3 "(c) Mandamus.—Any nondiscretionary duty im-
- 4 posed by this section shall be enforceable in a mandamus
- 5 proceeding brought under section 1361 of title 28.
- 6 "(d) Nonapplicability to Deliberate Viola-
- 7 TIONS.—Subsection (a) shall not apply with respect to an
- 8 employee of a motor vehicle manufacturer, part supplier,
- 9 or dealership who, acting without direction from such
- 10 motor vehicle manufacturer, part supplier, or dealership
- 11 (or such person's agent), deliberately causes a violation
- 12 of any requirement relating to motor vehicle safety under
- 13 this chapter.".
- 14 (b) Conforming Amendment.—The table of sec-
- 15 tions for chapter 301 of title 49, United States Code, is
- 16 amended by inserting after the item relating to section
- 17 30170 the following:
 - "30171. Protection of employees providing motor vehicle safety information".
- 18 SEC. 307. CORPORATE RESPONSIBILITY FOR NHTSA RE-
- 19 **PORTS.**
- 20 (a) In General.—Section 30166 of title 49, United
- 21 States Code, is amended by adding at the end the fol-
- 22 lowing:
- 23 "(0) Corporate Responsibility for Reports.—
- 24 The Secretary shall require for each company submitting
- 25 information to the Secretary in response to a preliminary

1	safety investigation, or in response to an official safety in-
2	vestigation under this chapter, that the principal executive
3	officer or officers residing in the United States certify
4	that—
5	"(1) the signing officer has reviewed the sub-
6	mission; and
7	"(2) based on the officer's knowledge, the sub-
8	mission does not contain any untrue statement of a
9	material fact or omit to state a material fact nec-
10	essary in order to make the statements made, in
11	light of the circumstances under which such state-
12	ments were made, not misleading.".
13	(b) Penalties.—
14	(1) Civil Penalty.—Section 30165(a) of title
15	49, United States Code, is amended—
16	(A) by striking "A person" in paragraph
17	(3) and inserting "Except as provided in para-
18	graph (4), a person"; and
19	(B) by adding at the end thereof the fol-
20	lowing:
21	"(4) False, misleading or incomplete re-
22	PORTS.—A person who knowingly and willfully sub-
23	mits materially false, misleading, or incomplete in-
24	formation to the Secretary, after certifying the same
25	information as accurate and complete under the cer-

1	tification process established pursuant to section
2	30166(o), shall be subject to a civil penalty of not
3	more than \$50,000 per day. The maximum penalty
4	under this paragraph for a related series of daily
5	violations is \$250,000,000.".
6	(2) Criminal Penalty.—Section 30170 of
7	title 49, United States Code, is amended—
8	(A) by redesignating paragraphs (1) and
9	(2) of subsection (a) as paragraphs (2) and (3)
10	respectively, and by inserting before paragraph
11	(2) the following:
12	"(1) Submitting misleading information
13	TO THE SECRETARY.—A person who violates section
14	1001 of title 18 with respect to the reporting re-
15	quirements of section 30118, 30119, or 30166, with
16	the specific intent of misleading the Secretary with
17	respect to motor vehicle or motor vehicle equipment
18	safety related defects shall, in addition to the pen-
19	alties imposed under title 18, be subject to imprison-
20	ment for not more than an additional 12 months.";
21	(B) by striking the heading for paragraph
22	(2), as redesignated, of subsection (a) and in-
23	serting the following:

1	"(2) Submitting misleading information
2	TO THE SECRETARY THAT LEADS TO DEATH OR SE-
3	RIOUS INJURY.—"; and
4	(C) by striking subparagraph (A) of para-
5	graph (3), as redesignated, of subsection (a)
6	and inserting the following:
7	"(A) CORRECTION.—A person described in
8	paragraph (1) or (2) shall not be subject to
9	criminal penalties under this subsection if—
10	"(i) the person corrects any improper
11	reports or failure to report within a rea-
12	sonable time; and
13	"(ii) in the case of a person described
14	in paragraph (2), at the time of the viola-
15	tion, such person does not know that the
16	violation would result in an accident caus-
17	ing death or serious bodily injury.".
18	SEC. 308. ANTI-REVOLVING DOOR.
19	(a) Professional Responsibility Integrity Pe-
20	RIOD.—
21	(1) In general.—Subchapter I of chapter 301
22	of title 49, United States Code, is amended by add-
23	ing at the end the following:

"§ 30107. Restriction on certain employment activi-1 2 ties. 3 "(a) NHTSA EMPLOYEES.— "(1) In general.—A individual to whom this 4 5 subsection applies who is employed by the National 6 Highway Traffic Safety Administration may not 7 commence employment with, or otherwise advise, 8 provide assistance to, or represent for compensation, 9 a manufacturer or other person subject to regulation 10 under this chapter during the 36-month period com-11 mencing upon that individual's termination of em-12 ployment with the National Highway Traffic Safety 13 Administration if such employment, advice, assist-14 ance, or representation involves— "(A) written or oral communication with 15 16 the National Highway Traffic Safety Adminis-17 tration on any matter relating to compliance 18 with the requirements of this chapter on behalf 19 of the manufacturer or person; 20 "(B) representing or advising a manufac-21 turer with respect to a motor vehicle safety or 22 fuel economy issue, including any defect related 23 to motor vehicle safety, compliance with a 24 motor vehicle safety standard, or compliance 25 with an average fuel economy standard pre-

scribed under chapter 329 of this title; or

1	"(C) assisting a manufacturer in respond-
2	ing to a request for information from the Na-
3	tional Highway Traffic Safety Administration.
4	"(2) Application.—
5	"(A) In general.—This subsection ap-
6	plies to any individual—
7	"(i) to whom section 207(c) or (d) of
8	title 18 applies; or
9	"(ii) whose responsibilities during his
10	or her last 12 months of employment at
11	the National Highway Traffic Safety Ad-
12	ministration included administrative, man-
13	agerial, supervisory, legal, or senior tech-
14	nical responsibility for any motor vehicle
15	safety-related program or activity.
16	"(2) Safe Harbor.—This subsection does not
17	apply to any individual employed by a manufacturer
18	or other person subject to regulation under this
19	chapter as of the date of enactment of the Motor Ve-
20	hicle Safety Act of 2010.
21	"(b) Manufacturers.—It is unlawful for any man-
22	ufacturer or other person subject to regulation under this
23	chapter to employ or contract for the services of an indi-
24	vidual to whom subsection (a) applies during the 36-
25	month period commencing on the individual's termination

1	of employment with the National Highway Traffic Safety
2	Administration in a capacity in which the individual is
3	prohibited from serving during that period.".
4	(2) Civil Penalty.—Section 30165(a) of title
5	49, United States Code, as amended by section 307
6	is further amended by adding at the end the fol-
7	lowing:
8	"(5) Section 30107.—An individual who vio-
9	lates section 30107(a) is liable to the United States
10	Government for a civil penalty as determined under
11	section 216(b) of title 18 for an offense under sec-
12	tion 207 of that title. A manufacturer or other per-
13	son subject to regulation under this chapter who vio-
14	lates section 30107(b) is liable to the United States
15	Government for a civil penalty of the sum of—
16	"(A) an amount equal to not less than
17	\$100,000; and
18	"(B) an amount equal to 90 percent of the
19	annual compensation or fee paid or payable to
20	the individual with respect to whom the viola-
21	tion occurred.".
22	(3) Conforming amendment.—The table of
23	contents for chapter 301 of title 49, United States
24	Code, is amended by inserting after the item relating
25	to section 30106 the following:

[&]quot;30107. Restriction on certain employment activities".

- 1 (b) STUDY OF DEPARTMENT OF TRANSPORTATION
- 2 Policies on Official Communication With Former
- 3 Motor Vehicle Safety Issue Employees.—Within 1
- 4 year after the date of enactment of this Act the Depart-
- 5 ment of Transportation Inspector General shall—
- 6 (1) review the Department's policies and proce-
- 7 dures applicable to official communication with
- 8 former employees concerning motor vehicle safety
- 9 compliance matters for which they had responsibility
- during the last 12 months of their tenure at the De-
- partment, including any limitations on the ability of
- such employees to submit comments, or otherwise
- 13 communicate directly with the Department, on
- motor vehicle safety issues; and
- 15 (2) submit a report to the Senate Committee on
- 16 Commerce, Science, and Transportation and the
- 17 House of Representatives Committee on Energy and
- 18 Commerce containing the Inspector General's find-
- ings, conclusions, and recommendations for
- strengthening those policies and procedures to mini-
- 21 mize the risk of undue influence without compro-
- 22 mising the ability of the Department to employ and
- retain highly qualified individuals for such respon-
- 24 sibilities.
- 25 (c) Post-Employment Policy Study.—

1	(1) In general.—The Department of Trans-
2	portation Inspector General shall conduct a study of
3	the Department's policies relating to post-employ-
4	ment restrictions on employees who perform func-
5	tions related to transportation safety.
6	(2) Report.—Not later than 1 year after the
7	date of enactment of this Act, the Inspector General
8	shall submit a report containing the results of the
9	study conducted under paragraph (1) to—
10	(A) the Senate Committee on Commerce,
11	Science, and Transportation;
12	(B) the House of Representatives Com-
13	mittee on Energy and Commerce; and
14	(C) the Secretary of Transportation.
15	(3) USE OF RESULTS.—The Secretary of trans-
16	portation shall review the results of the study and
17	take whatever action the Secretary determines to be
18	appropriate.
19	SEC. 309. DEADLINES FOR RULEMAKING.
20	If the Secretary determines that a deadline for a final
21	rule under this Act or an amendment made by this Act
22	cannot be met, the Secretary shall—
23	(1) notify the Committee on Energy and Com-
24	merce of the House of Representatives and the Sen-
25	ate Committee on Commerce Science and Trans-

1	portation and explain why that deadline cannot be
2	met; and
3	(2) establish a new deadline for that rule.
4	TITLE IV—FUNDING
5	SEC. 401. AUTHORIZATION OF APPROPRIATIONS.
6	Section 30104 of title 49, United States Code, is
7	amended—
8	(1) by striking "\$98,313,500"; and
9	(2) by striking "in each fiscal year beginning"
10	and all that follows and inserting "and to carry out
11	the Motor Vehicle Safety Act of 2010—
12	"(1) \$200,000,000 for fiscal year 2011;
13	"(2) $$240,000,000$ for fiscal year 2012; and
14	"(3) $$280,000,000$ for fiscal year 2013.".

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